### Town of Brunswick

# Capital Improvement Program Fiscal years ending 2019-2023



Manager's Proposed CIP Delivered to Town Council March 5, 2018

General Overview

# Capital Improvement Program

CIP – A multi-year financial plan that identifies capital projects and acquisitions, along with funding sources and operational costs.

- > Sets priorities
- > Promotes coordination of efforts
- ➤ Guides debt financing decisions
- Links other plans with the budget process
- **▶** Does <u>NOT</u> authorize funding

# Projects included in CIP

# Capital Project or Acquisition

➤ Minimum \$100,000 cost; 5 year life

# Annual Programs/Reserves

- ➤ Vehicle Replacement
- ➤ Work Programs

# **Operating Costs**

➤ \$25,000 or greater

# Project Classifications

- **\*** Recommended for Funding
- Under Development
- Not Recommended
- Non-Town Projects

CIP Policy Page 2 CIP Pages 2-5

# Brunswick's CIP Document

# Capital Projects – Pages 1-5

- ➤ Summary By Funding Source
- ➤ By Classification & Category

# Funding Analysis – Pages 6 - 13

- ➤ Debt Service
- ➤ Impact on Tax Rates

Individual Project Summaries – Pages 17-82

# Summary of Projects

		Capital In	nprovement P	rogram			
		Man	ager's Propos	ed			
		For Fiscal Y	ears Ending 2	019-2023			
	Approved			Recom	me nde d		
PROJECTS	2017-18	2018-19	2019-20	2020-21	2021-22	2022-23	TOTALS
Facilities - Improvements	\$ 28,500,000	\$ 600,000	\$ 9,000,000	\$ 859,562	\$ 7,120,000	\$ -	\$ 17,579,562
Infrastructure	125,000	3,079,250		502,000	-	-	3,581,250
Capital Acquisitions / Other	730,207	130,503	400,000	-	-	-	530,503
Municipal vehicle/equip replacement	662,703	675,958	689,477	703,267	717,332	731,679	3,517,713
Municipal facilities repair program	-	-	200,000	200,000	200,000	200,000	800,000
Municipal annual work programs	800,000	800,000	1,025,000	1,025,000	1,050,000	1,120,000	5,020,000
School vehicle replacement	185,400	190,962	196,691	202,592	208,670	214,930	1,013,845
School annual work programs	338,534	486,770	364,050	696,150	239,175	326,550	2,112,695
TOTALS	\$ 31,341,844	\$ 5,963,443	\$ 11,875,218	\$ 4,188,571	\$ 9,535,177	\$ 2,593,159	\$ 34,155,568
FUNDING SOURCES							
General Obligation Bonds	\$ 28,730,207	\$ 1,200,000	\$ 9,400,000	\$ -	\$ -	\$ -	\$ 10,600,000
General Fund Balance	500,000	1,175,503	-	-	480,000	-	1,655,503
Municipal Revenues - Annual Prog	1,462,703	1,475,958	1,914,477	1,928,267	1,967,332	2,051,679	9,337,713
School Revenues - Annual Programs	523,934	677,732	560,741	898,742	447,845	541,480	3,126,540
State of Maine	-	839,850	-	340,000	-	-	1,179,850
Impact Fees	-	131,400	-	-	-	-	131,400
TIF Revenues	125,000	206,000	-	162,000	-	-	368,000
Reserves	-	-	-	-	6,640,000	-	6,640,000
Other		257,000		859,562			1,116,562
TOTALS	\$ 31,341,844	\$ 5,963,443	\$ 11,875,218	\$ 4,188,571	\$ 9,535,177	\$ 2,593,159	\$ 34,155,568

# I. Recommended for Funding

	2017-18	2018-19	2019-20	2020-21	2021-22	2022-23	TOTAL	
I. PROJECTS RECOMMENDED FOR	FUNDING							
Capital Improvements								
Facilities								
Elementary School Construction	\$ 28,000,000	s -	\$ -	\$ -	\$ -	\$ -	\$ -	G.O. Bonds
27 Facilities Reserve	400,000	300,000	_	_	<u>-</u>	<del>-</del>	300,000	Gen. Fund Bal.
29 BHS Crooker Theater AC Unit	-	300,000	_	_	_	_ *	300,000	Gen. Fund Bal.
31 BHS Track Replacement	_	_	_	859,562	_	_ *	859,562	Other
33 Central Fire Station	100,000	_	9,000,000	-	-	_ *	9,000,000	G.O. Bonds
35 Landfill Closure		-	- -	-	480,000	_ *	480,000	Gen. Fund Bal.
35 Landfill Closure	<u>-</u> _	<u>-</u>	<del></del>	<u>-</u>	6,640,000		6,640,000	Reserves
<b>Total Facilities</b>	28,500,000	600,000	9,000,000	859,562	7,120,000	-	17,579,562	
Infrastructure								
26 PW - Road Reconstruction	-	345,000	_	-	-	_ •	345,000	Gen. Fund Bal.
37 Adm Fitch-Gurnet Connector	125,000	-	-	-	-	-	-	TIF Revenues
37 Adm Fitch-Gurnet Connector	-	1,200,000	-	-	-	- "	1,200,000	G.O. Bonds
37 Adm Fitch-Gurnet Connector	-	815,850	-	-	-	- "	815,850	M.D.O.T
37 Adm Fitch-Gurnet Connector	-	131,400	-	-	-	- "	131,400	Impact Fees
37 Adm Fitch-Gurnet Connector	-	257,000	-	-	-	- "	257,000	Other
39 Quiet Zones	-	100,000	-	-	-	- "	100,000	Gen. Fund Bal.
41 Cedar St Parking	-	24,000	-	340,000	-	- "	364,000	M.D.O.T
41 Cedar St Parking	-	6,000	-	162,000	-	-	168,000	TIF Revenues
43 Downtown Sidewalks & Lightin		200,000					200,000	TIF Revenues
<b>Total Infrastructure</b>	125,000	3,079,250	-	502,000	-	-	3,581,250	
Capital Acquisitions / Other								
Police Cruisers outfit project	80,207	-	-	-	-	///-/	/////-	Gen. Fund Bal.
Engine 2 Replacement	650,000	-	_	-	-	_ *	' / / / / <del>-</del> /	G.O. Bonds
45 Tank 2 Replacement	-	_	400,000	-	-	_ *	400,000	G.O. Bonds
47 WAN - Private Dark Fiber		130,503					130,503	Gen. Fund Bal.
Total Capital Acquisitions/Other	730,207	130,503	400,000	-	-	-	530,503	
<b>Total Capital Improvements</b>	\$ 29,355,207	\$ 3,809,753	\$ 9,400,000	\$ 1,361,562	\$ 7,120,000	<u>s -</u>	\$21,691,315	

# Vehicles & Work Programs

	2017-18	2018-19	2019-20	2020-21	2021-22	2022-23	TOTAL	
Annual Programs/Reserves								_
Municipal Vehicle/Equipment Repla	cement Program	1						
18 Fire Vehicle Replacement	\$ 108,243	\$ 110,408	\$ 112,616	\$ 114,868	\$ 117,166	\$ 119,509	\$ 574,567	Munic. Rev.
19 Police Vehicle Replacement	152,000	155,040	158,141	161,304	164,530	167,820	806,834	Munic. Rev.
20 PW Vehicle Replacement	347,460	354,410	361,498	368,728	376,103	383,625	1,844,365	Munic. Rev.
21 P&R Vehicle Replacement	55,000	56,100	57,222	58,366	59,534	60,724	291,947	Munic. Rev.
	662,703	675,958	689,477	703,267	717,332	731,679	3,517,713	
Annual Public Works Programs								
22 PW - Sidewalks	50,000	50,000	50,000	50,000	50,000	50,000	250,000	Munic. Rev.
23 PW - Street Resurfacing	750,000	750,000	775,000	775,000	800,000	800,000	3,900,000	Munic. Rev.
26 PW - Road Reconstruction			200,000	200,000	200,000	270,000		Munic. Rev.
Total annual work programs	800,000	800,000	1,025,000	1,025,000	1,050,000	1,120,000	5,020,000	
27 Facilities Repair Program	_	_	200,000	200,000	200,000	200,000	800,000	Munic. Rev.
27 Pacifics Repair 110grain			200,000	200,000	200,000	200,000	000,000	widne. Rev.
Total Municipal Programs/Reserve	\$ 1,462,703	\$ 1,475,958	\$ 1,914,477	\$ 1,928,267	\$ 1,967,332	\$ 2,051,679	\$ 9,337,713	
School Department								
School Vehicle Replacement	185,400	190,962	196,691	202,592	208,670	214,930	1,013,845	School Rev.
School Annual Work Program	338,534	486,770	364,050	696,150	239,175	326,550	2,112,695	School Rev.
Total School Programs/Reserves	\$ 523,934	\$ 677,732	\$ 560,741	\$ 898,742	\$ 447,845	\$ 541,480	\$ 3,126,540	
T-4-1 A   D /D	\$ 1,986,637	\$ 2,153,690	\$ 2,475,218	\$ 2,827,009	\$ 2,415,177	\$ 2,593,159	\$12,464,253	
Total Annual Programs/Reserves	\$ 1,986,637	<u>5 2,133,090</u>	φ 2,4/3,210	\$ 2,027,009	φ 2,413,1//	\$ 2,593,159	\$12,4U4,233	

# II. Projects in Development

	2017-18	2018-19	2019-20	2020-21	2021-22	2022-23	TOTAL		
I. PROJECTS IN DEVELOPMENT									
Capital Improvements									
Facilities									
49 Junior High School Solution	\$ -	\$ -	\$ -	\$ 5,711,088	\$ -	\$ - 5	\$ 5,711,088	G.O. Bonds	
51 People Plus Expansion	-		1,146,000				1,146,000	Other	
53 Vehicle Wash Bay	-	-	255,000	-	-	- "	255,000	Gen. Fund Bal	
55 Town Hall HVAC	-	-	-	400,000	-	-	400,000	G.O. Bonds	
57 Rec Center Roof	-	-	-	250,000	-	_ <b>*</b>	250,000	Gen. Fund Bal	
59 Tennis Courts	-	-	-	_	208,060	-	208,060	Gen. Fund Bal	
61 Aquatics Facility	<u>-</u> _		<u> </u>	<u>-</u>	2,987,520	<u>-</u> <u>*</u>	2,987,520	Other	
<b>Total Facilities</b>	\$ -	\$ -	\$ 1,401,000	\$ 6,361,088	\$ 3,195,580	\$ -	\$ 10,957,668		
Infrastructure									
63 Gurnet-Thomas Pt connector	\$ -	\$ -	\$ -	\$ -	\$ 1,500,000	\$ - 9	\$ 1,500,000	G.O. Bonds	
65 Weymouth St Parking	-	395,000	-	_	-	_	395,000	TIF Revenues	
67 Parking Garage	-	-	-	_	-	5,000,000	5,000,000	G.O. Bonds	
67 Parking Garage	-	-	-	_	-	5,000,000	5,000,000	Other	
69 Maine St Sidewalks/Lighting	-	50,000	50,000	50,000	-	_ "	150,000	TIF Revenues	
71 Riverwalk	64,000		800,000	-	-	_ *	800,000	M.D.O.T	
71 Riverwalk	16,000	-	200,000	-	-	_ *	200,000	Other	
73 People Plus Parking Lot	-	-	-	100,000	-	_ *	100,000	Gen. Fund Bal	
75 Rec Center Front Parking Lot	-	-	-	150,000	-	_ *	150,000	Gen. Fund Bal	
77 Range Road Culvert	-	-	20,000	-	-	///=/	20,000	Gen. Fund Bal	
77 Range Road Culvert	_	_	_	150,000	-	_ *	150,000	Gen. Fund Bal	
Total Infrastructure	\$ 80,000	\$ 445,000	\$ 1,070,000	\$ 450,000	\$ 1,500,000	\$ 10,000,000	\$ 13,465,000		
Tetal Decision in Decolors of	\$ 80,000	\$ 445,000	\$ 2,471,000	\$ 6,811,088	\$ 4,695,580	\$ 10.000.000	\$ 24,422,668		
Total Projects in Development	\$ 60,000	<del>\$ 443,000</del>	\$ 4,4/1,000	φ 0,011,088	\$ 4,093,380	\$ 10,000,000	\$ 24,422,668		

### III. Not Recommended

2017-18 2018-19 2019-20 2020-21 2021-22 2022-23 TOTA

300,000

2,650,000

125,000

1,860,000

125,000

4,910,000

G.O. Bonds

CONSTRUCTION

		2017-10	2010-17	2017-20	2020-21	2021-22	2022-23	IOIAL	
II. PF	OPOSED BY DEPARTMENTS BU	T NOT RECO	MMENDED						
Capi	tal Improvements								
Facilities									
79	Lamb Boat Launch	\$ -	\$ -	\$ -	\$	- \$ 120,0	00 \$ -	\$ 120,000	I.F.W D.O.C.
79	Lamb Boat Launch	-	-	-		- 30,0	- 00	30,000	Gen. Fund Bal.
81	Androscoggin Bike Path	-	-	-		- 330,0	- 00	330,000	G.O. Bonds
81	Androscoggin Bike Path	-	-	-		- 110,0	- 00	110,000	Impact Fees
81	Androscoggin Bike Path	-	-	-		- 1,760,0	- 00	1,760,000	U.S. D.O.T.
83	Fitzgerald-Bike Path connection	-	-	-		-	- 37,000	37,000	Gen. Fund Bal.
83	Fitzgerald-Bike Path connection	-	-	-		-	- 148,000	148,000	U.S. D.O.T.
85	BHS Egress Road	-	-	-		-	- 1,500,000	1,500,000	G.O. Bonds
87	Land for Brunswick's Future	-	50,000	50,000	50,00	00 50,0	00 50,000	250,000	Gen. Fund Bal.
89	East Brunswick Fields	-	-	-	250,00	00 250,0	- 00	500,000	G.O. Bonds

50,000

### IV. Non-Town Funded Projects

91 Skate Park

2017-18 2018-19 2019-20 2020-21 2021-22 2022-23 **TOTAL** V. NON-TOWN PROJECTS 300,000 - M.D.O.T. Route 1 bridge (Cooks Corner) Mill Street drainage 900,000 - M.D.O.T. Swinging Bridge pedestrian route 80,000 80,000 M.D.O.T. 122,000 M.D.O.T. 122,000 Durham Road paving Rts 196, 24 & 1 vegetation mgmt 257,000 257,000 M.D.O.T. Interstate 295 ramp paving 629,682 629,682 M.D.O.T. Route 1/Maine St ramp 65,000 65,000 M.D.O.T. Route 1 Hwy preservation paving 819,000 819,000 M.D.O.T. Maine St bridge over Route 1 1,400,000 M.D.O.T. 1,400,000 Old Bath Rd culvert 270,000 270,000 M.D.O.T. Crosswalk lights (4) 246,320 246,320 M.D.O.T. Route 1/Stanwood intersection 1,350,000 1,350,000 M.D.O.T. 14,900,000 14,900,000 M.D.O.T. Frank Wood Bridge 884,000 \$18,166,320 **Total Non-Town Projects** \$1,200,000 \$ 1,088,682 \$20,139,002

# Funding Analysis

Debt Service Impact on Tax Rate

# Debt Structure Assumptions

					Estimated	Assumed	Assumed	Projected	Estimated	Estimated
Proj.			Bond	Fiscal	Project	<b>Bond Years</b>	Interest	_	rst Yr Tax Rate	Total _
No.		Tier	Year	Year	Cost	Years	Rate	Debt Service (a)	Impact (b)	Debt Service (c)
	<b>Debt Authorized But Not Issued</b>						_	_		
91	Elementary School (smoothed 25 yrs	) 25	35	2020-21	28,000,000	25	3.40%	1,794,585	4.31%	40,960,642
92	Engine 2 Replacement	10	33	2018-19	650,000	10	2.90%	83,850	0.20%	753,675
					\$ 28,650,000			\$ 1,878,435		\$ 41,714,317
	<b>Debt on Recommended Projects</b>									
2	Central Fire Station	20	35	2020-21	9,000,000	20	3.30%	747,000	1.80%	12,118,500
4	Adm Fitch-Gurnet Connector	10	34	2019-20	1,200,000		3.00%	156,000	0.38%	1,398,000
5	Tank 2 Replacement	10	35	2020-21	400,000		3.10%	52,400	0.13%	468,200
					\$ 10,600,000			\$ 955,400		\$ 13,984,700
	From Other Sources							4.5000		
	TIF Revenues - Cook's Corner				\$ 1,200,000			\$ 156,000		\$ 1,398,000
	Net Proposed Debt in CIP				\$ 9,400,000			\$ 799,400		\$ 12,586,700
101	Debt on Projects in Development	10	26	2021-22	5 711 000	10	2.200/	752 964	1.010/	6.716.220
101 103	Junior High School Solution Town Hall HVAC	10 10	36 36	2021-22	5,711,088 400,000		3.20% 3.20%	753,864 52,800	1.81% 0.13%	6,716,239 470,400
103	Gurnet-Thomas Point Connector	15	37	2021-22	1,500,000		3.40%	151,000	0.15%	1,908,000
107	Parking Garage	20	38	2022-23	5,000,000		3.40%	430,000	1.03%	6,890,000
108	raiking Garage	20	30	2023-24	\$ 12,611,088		3.0070	\$ 1,387,664	1.0570	\$ 15,984,639
	From Other Sources				\$ 12,011,000			5 1,367,004		\$ 13,964,039
	Maine DOE school construction sub	e idv			\$ 5,711,088			\$ 753,864		\$ 6,716,239
	TIF Revenues - Cook's Corner	sidy			1,500,000			151,000		1,908,000
	TIF Revenues - Downtown				5,000,000			430,000		6,890,000
	Net Debt on Projects in Developmen	ıt.			\$ 5,400,000	•		\$ 482,800		\$ 7,360,400
	Thet Debt on Frojects in Developmen	ıı			\$ 3,400,000			φ 402,000		φ /,300, <del>4</del> 00

<sup>(</sup>a) The first year debt service payment is an estimate assuming level principal payments and the rates and terms shown. Actual rates and terms will be determined if and when bond

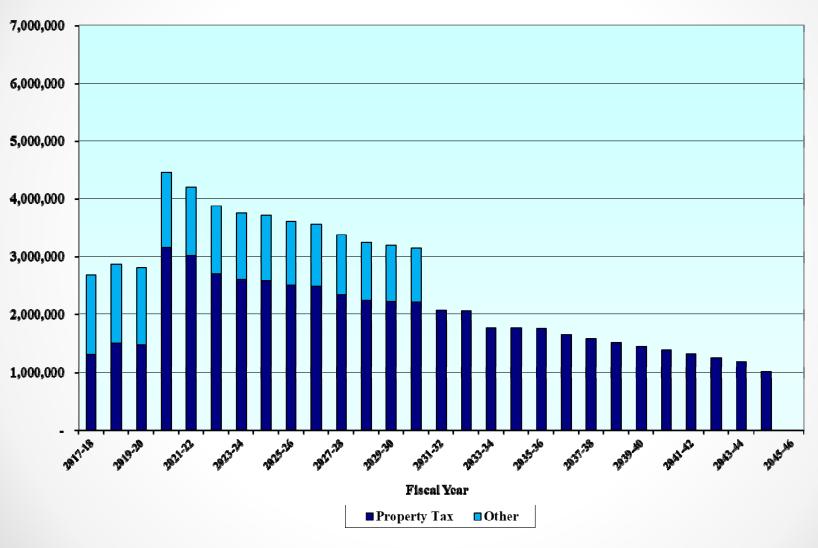
<sup>(</sup>b) Assumes a 1% Tax Rate increase equals:

<sup>\$416,000</sup> 

<sup>(</sup>c) This is the estimated total debt service over the life of the bonds.

# **Existing Debt Service**

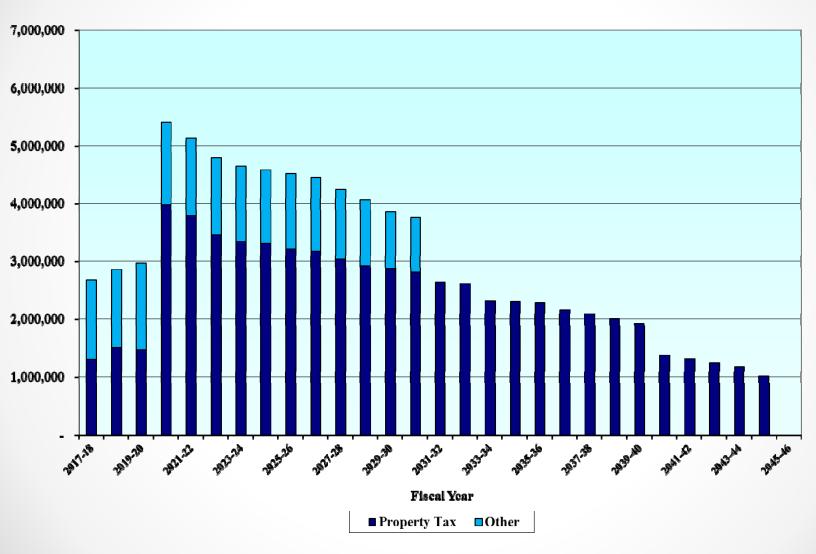
Debt Service - Existing Debt and Authorized Debt



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# **Existing and Proposed**

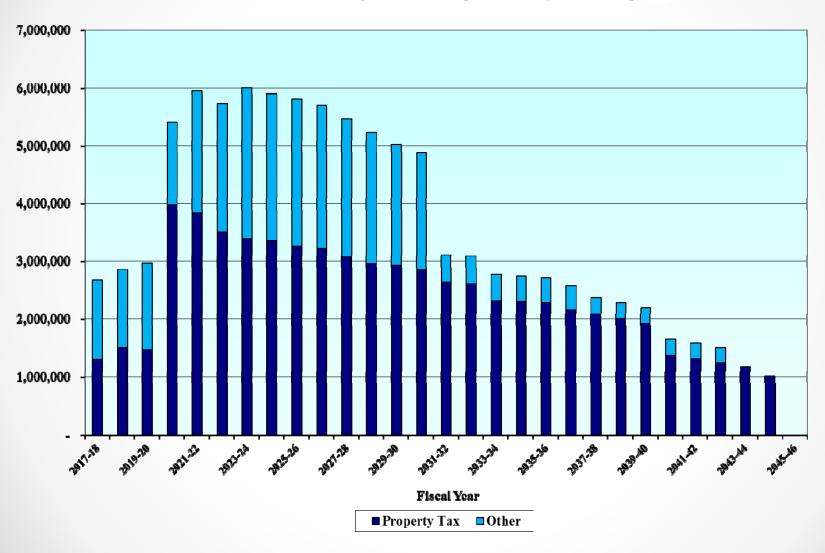
Debt Service - Existing, Authorized, and Proposed



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# Existing, Proposed, and In Development

Debt Service - Existing, Authorized, Proposed and Projects in Development

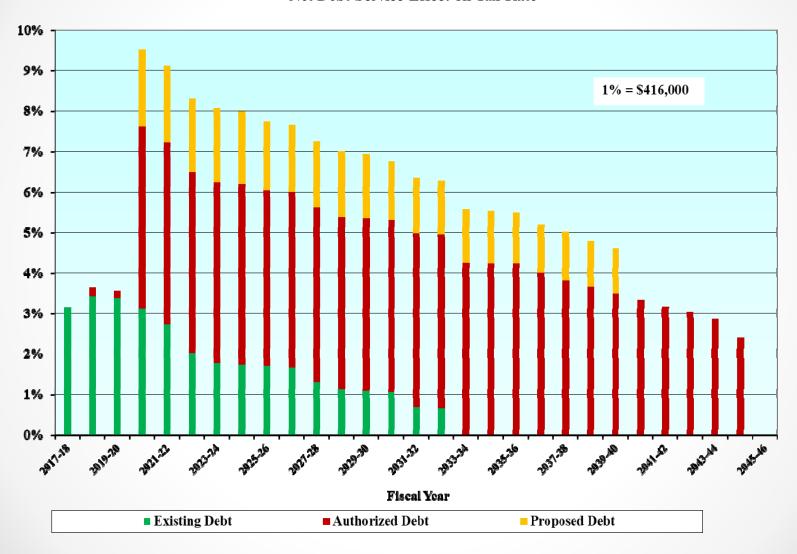


# Tax Impact Summary

	2017-18	2018-19	2019-20	2020-21	2021-22	2022-23
TAX IMPACT OF RECOMMENDED PROJECTS						
Projects Financed with Debt						
Existing Debt Service	_					
Existing Debt Service	\$ 2,689,792	\$ 2,780,974	\$ 2,730,278 \$	2,595,920	\$ 2,347,329 \$	2,017,991
TIF Subsidy (on 35 Union St debt)	(76,245)	(74,175)	(72,105)	(70,035)	_	-
School Subsidy (estimated)	(1,292,704)	(1,272,507)	(1,250,665)	(1,228,216)	(1,205,159)	(1,181,192)
Existing Debt Service - Net	1,320,843	1,434,292	1,407,508	1,297,669	1,142,170	836,799
New Debt Service						
Authorized But Not Issued	-	83,850	81,965	1,874,665	1,871,516	1,868,326
Proposed Debt Service	-	-	156,000	951,800	932,110	912,420
TIF Subsidy (Cook's Corner road)	-	-	(156,000)	(152,400)	(148,800)	(145,200)
New Debt Service - Net		83,850	81,965	2,674,065	2,654,826	2,635,546
Existing and New Debt Service - Net	1,320,843	1,518,142	1,489,473	3,971,734	3,796,996	3,472,345
Change from Previous Year	176,062	197,299	(28,668)	2,482,260	(174,738)	(324,651)
Tax Rate Impact - Debt Service	0.41%	0.46%	-0.07%	5.84%	-0.41%	-0.78%
Projects Financed with other than Debt						
Non-Debt Sources						
Municipal Revenues	1,462,703	1,475,958	1,914,477	1,928,267	1,967,332	2,051,679
School Revenues	523,934	677,732	560,741	898,742	447,845	541,480
Non-Debt Projects	1,986,637	2,153,690	2,475,218	2,827,009	2,415,177	2,593,159
Change from Previous Year	166,809	167,053	321,528	351,791	(411,832)	177,982
Tax Rate Impact - Non-Debt Projects	0.39%	0.39%	0.76%	0.83%	-0.97%	0.43%
Projects Financed Debt and Non-Debt						
Debt and Non-Debt Projects	3,307,480	3,671,832	3,964,692	6,798,743	6,212,173	6,065,504
Change from Previous Year	342,871	364,352	292,860	2,834,051	(586,570)	(146,669)
Tax Rate Impact - Capital Projects	0.81%	0.86%	0.69%	6.67%	-1.38%	-0.35%

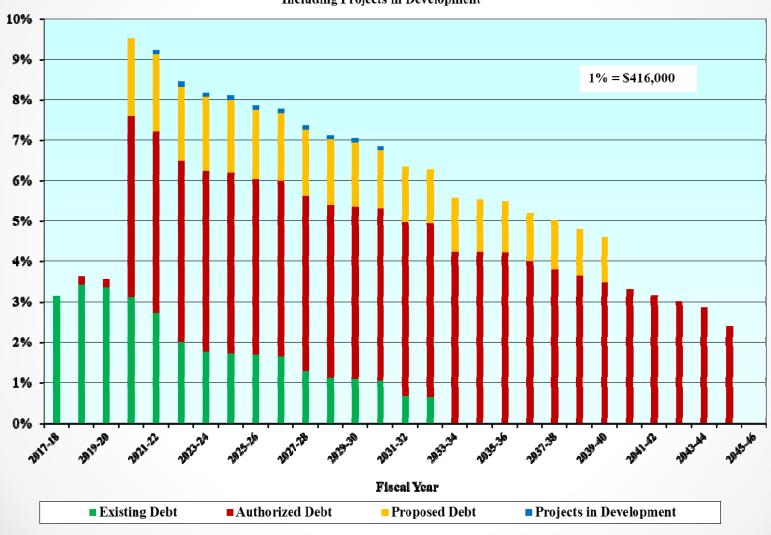
# Tax Rate Impact of Debt Service

### **Net Debt Service Effect on Tax Rate**



### Including Projects in Development

Net Debt Service Effect on Tax Rate Including Projects in Development



# Project Detail Sheets

Recommended for Funding (pgs 29-48) In Development (pgs 49-78) Not Recommended (pgs 79-92)

# Individual Project Summaries

### TOWN OF BRUNSWICK, MAINE CAPITAL OUTLAY PROJECT SUMMARY FY 2019 - 2023 PROJECT TITLE PROJECT NO. AC Unit Replacement - Crooker Theater DEPARTMENT PROJECT MANAGER DEPT. PRIORITY School Department School's Facilities Director PROJECT LOCATION DISTRICT USEFUL LIFE (years) Brunswick High School PROJECT DESCRIPTION Describe the project and summarize why the project is necessary. Address evaluation criteria. Replace the air conditioning unit at Crooker Theater. The unit is 24 years old and original to the building. Currently the AC is only working at half capacity. After reviewing our options with Siemens Industry Inc, it was determined that repairing the unit is no longer a viable option.

#### PROJECT SOURCES AND USES OF FUNDS (estimates should cover entire cost of project)

Source of Funds:	Thru 6/30/18	2018-19	2019-20	2020-21	2021-22	2022-23	TOTAL
GO Bonds		300,000					300,000
							-
							-
							-
							-
TO TAL SO URCES	-	300,000	1	-	-	-	300,000
HS	Thru 6/30/18	2018-19	2019-20	2020-21	2021-22	2022-23	TOTAL
AC Project at BHS		300,000					300,000
							-
							-
							-
							-
							-
							-
TO TAL USES	-	300,000	-	-	-	-	300,000
What is the source and da	te of your cos	testimate? (	e.g. prelimina	y estimate - 6	30/13, design	- 12/31/12, etc.	)

Quote from Siemens Industry Inc 8/21/17

٦	$\cap$	JC	רפו	$\Gamma FN$	JCV	W	ITH	DΙ	$\Delta N$	SA	NIT	TZ	UDIES	

Describe how this project is consistent with the Comprehensive Plan and/or other plans or studies.

#### INTERDEPARTMENTAL OR INTERAGENCY IMPACT

Explain how this project will impact other departments or agencies. Do you know of any other project with which this project could or should be combined in order to maximize the benefits from each?

I am not aware of any other projects that this project could be combined with.

#### IMPACT ON OPERATING BUDGETS

Provide an estimate of the annual costs or savings that will result from this project over the next five (5) years. Show savings as negative.

Type of Cost/(Savings)	2018-19	2019-20	2020-21	2021-22	2022-23	TOTAL
Efficiency Maine Incnetive	2,500					2,500
Average repair cost savings	4,150	4,150				8,300
Energy savings	2,500	2,500	2,500	2,500	2,500	12,500
Refrigerant savings	600	600	600	600	600	3,000
						-
						-
						-
TO TALS (net)	9,750	7,250	3,100	3,100	3,100	26,300

Explain the changes in the operating budgets (i.e. additional personnel or equipment, increased revenues. etc.)

 $The only \ changes \ in \ the \ operating \ budget \ will \ be \ the \ savings \ in \ energy \ and \ refrigeration \ costs \ and \ repair \ cost.$ 

### ALTERNATIVES CONSIDERED & EFFECT OF DELAYING THIS PROJECT

Describe what was considered as an alternative to this project. What is the effect if this project is not funded or delayed?

The alternative is to replace the coils in the condensing unit at a cost of \$125,000. This option might extend the life of the unit for possibly up to 10 more years.

#### OTHER CONSIDERATIONS Discuss any other information that should be considered for this project.

The ASHREA life cycle expectation of the new unit is 20 years.

The Crooker Theater is used year around by the school department, community groups and outside groups. This is one of the most heavily used spaces in the school department.